

#### The ACT building certification system

#### Authorisation

- Building surveyors are licensed under the Construction Occupations (Licensing) Act 2004
- Two main licence categories principal and general
- "Government certifier" categories are for certifiers of last resort – not government employees
- Only licensed building surveyors can be appointed as building certifiers for building work, but...
- Cannot be appointed if they have a conflict of interest under the Building Act, including a financial or personal interest in the property or having provided design work for the approval application.



## **Building approvals**

- The owner of land where the building work will be carried out is responsible for appointing and paying for the certifier.
- The owner can allow an agent to appoint and deal directly with the certifier.
- A building approval application can only be considered by the appointed building certifier.
- If the proposed work complies, the building certifier issues the approval.
- For licensable work, the builder must then apply for, and be granted a commencement notice, before starting the building work under the approval.



### Stage inspections

- For houses, townhouses and non-habitable buildings the compulsory inspections are described in the Act.
- For multi-residential and non-residential:
  - compulsory stage inspections
  - certifier may also require additional structural inspections
- Carried out by the building certifier.
- Inspection reports provided to the Registrar.
- Final inspection must also come with a recommendation relating to fitness to occupy.
- The certifier does not issue the certificate of occupancy.



### **Certifier role and functions**

- Outlined in new section 11A of the Act.
- Certifier regulates on behalf of the government they do not act for the developer, builder or owner.
- Responsible for checking compliance of the approved building work with the Building Act.
- Must notify the Registrar about contraventions or suspected contraventions of the Building Act.
- Must tell the Planning and Land Authority if they suspect there is non-compliant site work but do not have powers to inspect for general compliance with other laws.
- Do not have random inspection or enforcement powers, but may issue stop notices if appropriate.





### Building Regulatory Reform Process

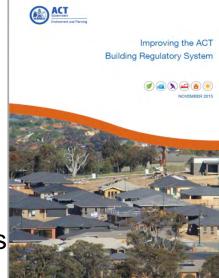
# Building regulatory reforms

- EPSDD review of the ACT building regulatory system found the building regulatory system needed reform to be effective and relevant for industry and the community.
- Reforms over the course of the review include:
  - three amendment Acts over 2013 and 2014, which introduced:
    - a model for skills assessments and 'directed training'
    - revised offences and penalties for major breaches of the Building Act and rectification orders
    - changes to licensing powers
    - creating a public register of information about licensees
  - new consumer building guides
  - increased focus on on-site audits and inspections
  - improved verification of builder licence applicants' experience



### **Current phase**

- Nov 2015 Feb 2016 consultation on *Improving the ACT* Building Regulatory System discussion paper.
- Paper included options and proposals relating to Minister's priority areas for compliance of residential buildings with the Building Act, across:
  - Design and documentation
  - Stage inspections and onsite supervision
  - Builders and building surveyors licensing
  - Contracts
  - Management of project payments
  - Alternative dispute resolution for residential buildings
- Also included options related to security of payments.





### Consultation

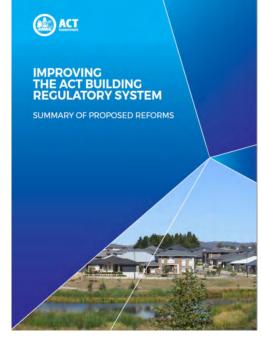
- 99 submissions 32 written,
  67 survey responses.
- Responses supportive of improving the system – in particular, documentation, supervision and inspections.
- General support for better management of retentions, payments and dispute resolution – more diverse views on how this could be achieved.





## Building regulatory reform program

- Announced 8 June 2016.
- Includes 43 actions to the end of 2017-18 based on the areas covered in the discussion paper.
- Add to reforms already implemented or in progress under the Review.
- Reforms aim to:
  - make the building regulatory system more effective and relevant.
  - prevent non-compliance, defects and disputes and improve practices.



• Supported by education and information.



# Building regulatory reform program

- Priority reforms target fundamental aspects of the building regulatory system and include:
  - Establishing expectations for minimum standards of practice.
  - Building technical, supervisory and administrative capacity in the industry and regulatory authority.
  - Improving oversight and verification of compliance of designs and building work with relevant codes and standards.
  - Educating all parties involved in construction about their rights and obligations.



# Building regulatory reform program

- Each reform has an implementation pathway many of which include further consultation.
- The program also specifically includes consultation on:
  - the security of payments system in the ACT.
  - new dispute resolution processes
  - a range of issues considered under the review and raised by stakeholders including broader licensing issues, insurance, contracting and accountability of practitioners for their work.
- The full list is of reforms and actions is available online at http://www.planning.act.gov.au/topics/current\_projects



# Building and Construction Legislation Amendment Act 2016 (1)

- Passed Legislative Assembly August 2016.
- Has two aspects:
  - Enabling implementation of short-term reforms
  - Improving the operation of existing provisions



Building and Construction Legislation Amendment Act 2016

- 12 of the 29 priority actions rely in part, or in full, on amendments in the Bill.
- Major reforms include expansion of statutory warranties to all private residential buildings (more later) and new heads of power in relation to residential building work contracts.



# Building and Construction Legislation Amendment Act 2016 (2)

Other amendments:

- allow the Registrar and ACAT to consider the history of relevant directors, partners and nominees in licensing and disciplinary decisions
- introduce new reporting requirements for licensees when they may be no longer be eligible to hold a licence (more later)
- increase the range of actions that can be taken when a licensee is no longer eligible for a licence
- allow the ACAT to impose a payment of a maximum \$20,000 for an individual and \$100,000 for a corporation in an occupational discipline order (increased from \$1,000 and \$5,000), if appropriate.



### Next reform priorities

- Codes of practice for builders and building certifiers.
- Minimum documentation for building approval application guidelines.
- Training program for licensed building surveyors.
- Examinations for Class A and B builder applicants.
- Amendments to support commencement of statutory warranties for medium-high rise residential.

